

Message Text

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ORIGIN IO-13

INFO OCT-01 AF-08 EA-07 NEA-10 ISO-00 MMO-01 SIG-01 PCH-02

ARA-06 EUR-12 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 INT-05

/112 R

DRAFTED BY IO/UNP:DSCHIELE

APPROVED BY IO:SWLEWIS

ARA/RA:CMONSMMA

EA/RA:LMCNUTT

EUR/RA:WZIMMERMAN

AF/I:JWHITING

NEA/RA:SPERRY

IO/ML:JWASHBURN

IO/UNP:GHELMAN

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P 300105Z NOV 76

FM SECSTATE WASHDC

TO ALL EUROPEAN DIPLOMATIC POSTS PRIORITY

ALL AMERICAN REPUBLIC DIPLOMATIC POSTS

AMEMBASSY ABIDJAN PRIORITY

AMEMBASSY ACCRA PRIORITY

AMEMBASSY ADDIS ABABA PRIORITY

AMEMBASSY AMMAN PRIORITY

AMEMBASSY MANAMA PRIORITY

AMEMBASSY BAMAKO PRIORITY

AMEMBASSY BANGUI PRIORITY

AMEMBASSY BANGKOK PRIORITY

AMEMBASSY CAIRO PRIORITY

AMEMBASSY CANBERRA PRIORITY

AMEMBASSY COLOMBO PRIORITY

AMEMBASSY DAR ES SALAAM PRIORITY

AMEMBASSY FREETOWN PRIORITY

AMEMBASSY GABORONE PRIORITY

AMEMBASSY ISLAMABAD PRIORITY

AMEMBASSY JAKARTA PRIORITY

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AMEMBASSY JIDDA PRIORITY

AMEMBASSY KATHMANDU PRIORITY
AMEMBASSY KABUL PRIORITY
AMEMBASSY KINSHASA PRIORITY
AMEMBASSY KUALA LUMPUR PRIORITY
AMEMBASSY KUWAIT PRIORITY
AMEMBASSY LAGOS PRIORITY
AMEMBASSY LIBREVILLE PRIORITY
AMEMBASSY LILONGWE PRIORITY
AMEMBASSY LOME PRIORITY
AMEMBASSY LUSAKA PRIORITY
AMEMBASSY MAPUTO PRIORITY
AMEMBASSY MANILA PRIORITY
AMEMBASSY MASERU PRIORITY
AMEMBASSY MONROVIA PRIORITY
AMEMBASSY MUSCAT PRIORITY
AMEMBASSY NAIROBI PRIORITY
AMEMBASSY NEW DELHI PRIORITY
AMEMBASSY NIAMEY PRIORITY
AMEMBASSY OUAGADOUGOU PRIORITY
AMEMBASSY PORT MORESBY PRIORITY
AMEMBASSY DOHA PRIORITY
AMEMBASSY RANGOON PRIORITY
AMEMBASSY SINGAPORE PRIORITY
AMEMBASSY TEHRAN PRIORITY
AMEMBASSY TEL AVIV PRIORITY
AMEMBASSY TOKYO PRIORITY
AMEMBASSY TUNIS PRIORITY
USMISSION USUN NEW YORK PRIORITY
AMEMBASSY WELLINGTON PRIORITY
AMEMBASSY YAOUNDE PRIORITY
AMEMBASSY SUVA BY POUCH
XMT AMEMBASSY BELGRADE
AMEMBASSY BERLIN
AMEMBASSY BUDAPEST
AMEMBASSY BUCHAREST
AMEMBASSY MOSCOW
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
AMEMBASSY WARSAW
AMEMBASSY PANAMA
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ALL POSTS TREAT AS ACTION PRIORITY

E.O. 11652: N/A

TAGS: PFOR, UN , GQ

SUBJECT: 31ST UNGA ITEM 25: GUAM

REF.: A) USUN 5668 (NOTAL) B) STATE 281097

1. AS REPORTED SEPTTEL GUAM RESOLUTION WAS APPROVED BY UN FOURTH COMMITTEE ON NOVEMBER 25 BY VOTE OF 60-21-42. PLENARY VOTE LIKELY ON DEC. 1. COMMITTEE VOTE REPRESENTED SUBSTANTIAL IMPROVEMENT OVER LAST YEAR'S PLENARY VOTE WHICH WAS 89-6-32. BOTH LAST YEAR AND THIS YEAR THE RESOLUTION CONTAINED FOLLOWING LANGUAGE: "DEPLORING THE POLICY OF THE ADMINISTERING POWER IN CONTINUING TO MAINTAIN MILITARY INSTALLATIONS ON GUAM IN CONTRAVENTION OF THE RELEVANT RESOLUTIONS OF THE GENERAL ASSEMBLY" AND "STRONGLY DEPRECATES THE ESTABLISHMENT OF MILITARY INSTALLATIONS ON GUAM AS BEING INCOMPATIBLE WITH THE PURPOSES AND PRINCIPLES OF THE CHARTER OF THE UNITED NATIONS AND GENERAL ASSEMBLY RESOLUTION 1514(XV)". THIS MESSAGE REQUESTS SELECTED POSTS TO TAKE UP GUAM QUESTION WITH HOST GOVERNMENTS PRIOR TO PLENARY VOTE.

2. EMBASSIES IN COUNTRIES WHICH ABSTAINED OR VOTED NO SHOULD TAKE EARLY OPPORTUNITY TO EXPRESS APPRECIATION TO HOST GOVERNMENT AND POINT OUT THAT WE ARE COUNTING ON THEIR CONTINUING SUPPORT WHEN THE MATTER COMES TO A VOTE IN PLENARY. IN CASE OF NATO MEMBERS WHICH ABSTAINED, EMBASSIES SHOULD AVOID EXPRESSION OF THANKS BUT URGE THAT THEY AT LEAST MAINTAIN ABSTENTION.

3. AT DISCRETION OF EMBASSIES FOLLOWING ADDRESSEES SHOULD INFORM HOST GOVERNMENTS THAT WE WERE DISAPPOINTED THAT THEY VOTED YES ON THE RESOLUTION DEPLORING AND LIMITED OFFICIAL USE

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STRONGLY DEPRECATING THE PRESENCE OF US BASES, WHICH IS A MATTER WELL BEYOND THE COMPETENCE OF THE GENERAL ASSEMBLY AND A MATTER OF IMPORTANCE TO THE UNITED STATES: ACCRA, ADDIS ABABA, BAHRAIN, BAMAKO, BRIDGETOWN, CARACAS, CAIRO, COLOMBO, DAR ES SALAAM, FREETOWN, GABORONE, GEORGETOWN, ISLAMABAD, KABUL, KINGSTON, KUWAIT, LAGOS, LOME, LUSAKA, MAPUTO, MEXICO CITY, NEW DELHI, NIAMEY, NAIROBI, PORT MORESBY, QUITO, YAOUNDE. POSTS SHOULD DRAW ON TALKING POINTS PROVIDED REFTTEL B AND FOLLOWING: --WE UNDERSTAND COMMITMENT OF HOST GOVERNMENT TO SELF-DETERMINATION AND DRAW ATTENTION TO THE REPORT OF THE COMMITTEE OF 24 WHICH STATES THAT THE GOVERNOR AND LEGISLATURE OF GUAM ARE ELECTED ON THE BASIS OF ADULT SUFFRAGE APPLYING TO PERSONS OVER THE AGE OF 18. THE REPORT ALSO STATES THAT THE GUAM LEGISLATURE HAS INFORMED

THE SECRETARY GENERAL OF THE UNITED NATIONS THAT THE PEOPLE OF GUAM WISH TO MAINTAIN THEIR CURRENT RELATIONSHIP WITH THE GOVERNMENT OF THE UNITED STATES.

--THE FOURTH COMMITTEE RESOLUTION ON GUAM WAS APPROVED BY A MINORITY OF MEMBERS VOTING.

--1976 REPORT OF COMMITTEE OF 24, WHICH IS MAIN INFORMATIONAL INPUT FOR UN RESOLUTION ON GUAM, LIMITS ITSELF TO EXPRESSION OF "CONCERN OVER THE CONTINUING PRESENCE OF THE MILITARY BASES OF THE ADMINISTERING POWER ON GUAM AND THE HOPE THAT THAT PRESENCE WILL NOT BE AN INHIBITING FACTOR IN PERMITTING THE PEOPLE OF THE TERRITORY TO EXERCISE THEIR RIGHT TO SELF-DETERMINATION IN ACCORDANCE WITH RESOLUTION 1514(XV) AS WELL AS THE PRINCIPLES AND OBJECTIVES OF THE CHARTER."

--DESPITE THIS REPORT, DRAFTERS OF PRESENT RESOLUTION OFFERED MUCH HARDER LANGUAGE. SUCH A MOVE WAS A GRATUITOUS AFFRONT ESPECIALLY WHEN THE UN CHARTER RECOGNIZES THE RIGHT OF SELF-DEFENSE AND IN NO WAY RESTRICTS AUTHORITY OF ADMINISTERING POWERS TO PLACE MILITARY INSTALLATIONS IN NON-SELF-GOVERNING TERRITORIES.

--(FOR NAM MEMBERS) THERE IS NOTHING IN THE COLOMBO RESOLUTIONS OR DECISIONS WHICH WOULD REQUIRE SUPPORT FOR THE GUAM RESOLUTION.

--WE URGE GOVERNMENT TO RECONSIDER ITS POSITION WHEN IT VOTES IN PLENARY.

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4. FOR PORT MORESBY AND BRIDGETOWN: PAPUA NEW GUINEA AND BARBADOS ARE ONLY UN MEMBERS WHICH MOVED TO A POSITION LESS FAVORABLE TO THE US THAN LAST YEAR. BOTH ABSTAINED LAST YEAR ON THIS LANGUAGE AND SUPPORTED IT THIS YEAR. FYI: NOW THAT COMMITTEE VOTE HAS BEEN CAST ONE REALISTIC ALTERNATIVE TO ABSTENTION FOR BOTH COUNTRIES WOULD BE ABSENCE FROM PLENARY VOTE. END FYI. PNG REP MADE EXPLANATION OF VOTE, WHICH LEADS US TO BELIEVE THAT VOTE WAS CONSIDERED AND INSTRUCTED. UNLESS EMBASSIES BELIEVE IT WOULD BE COUNTERPRODUCTIVE, HOST GOVERNMENTS SHOULD BE INFORMED THAT WE WERE SURPRISED AND DISAPPOINTED THAT THEY SHIFTED FROM AN ABSTENTION TO A POSITION DIRECTLY OPPOSED TO THAT OF UNITED STATES, PARTICULARLY SINCE A NUMBER OF NON-ALIGNED MOVED TO A MORE FAVORABLE POSTURE. POINT SHOULD BE MADE THAT HAD THE HOST COUNTRY ABSTAINED, RATHER THAN SHIFTING ITS POSITION TO ONE OF SUPPORT FOR THE RESOLUTION, IT WOULD HAVE BEEN IN GOOD COMPANY. IN THE AMERICAN REPUBLICS REGIONAL GROUP THE FOLLOWING VOTED AGAINST THE RESOLUTION OR ABSTAINED: ARGENTINA, BAHAMAS, BOLIVIA, BRAZIL, COLOMBIA, HAITI, HONDURAS, NICARAGUA, PARAGUAY, SURINAM, AND URUGUAY. IN FAR EAST REGIONAL GROUP, FOLLOWING VOTED AGAINST OR

ABSTAINED: AUSTRALIA, BURMA, FIJI, INDONESIA, JAPAN,
MALAYSIA, NEW ZEALAND, PHILIPPINES, SINGAPORE AND
THAILAND.

5. FOR CAIRO AND FREETOWN: LAST YEAR YOUR COUNTRIES
COSPONSORED GUAM RESOLUTION, BUT ARE NOT COSPONSORS
THIS YEAR. THEY MAY BE INTERESTED TO KNOW THAT IVORY
COAST, WHICH ALSO COSPONSORED LAST YEAR, ABSTAINED THIS
YEAR.

6. FOR CAIRO, KUWAIT AND BAHRAIN: SAUDI ARABIA, OMAN
AND QATAR ABSTAINED AND THE UAE WAS ABSENT FOR THE VOTE
THIS YEAR, A POINT YOU MAY WISH TO MAKE WITH HOST
GOVERNMENT.

7. USUN SHOULD ALSO MAKE REPRESENTATIONS ALONG ABOVE
LINES.

8. REFTTEL B IS BEING REPEATED TO POSTS WHICH ARE
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REQUESTED TO MAKE REPRESENTATIONS BUT HAVE NOT RECEIVED
IT.

9. FOR QUITO: WE HOPE QUOTES CONTAINED PARA 1 MEET
YOUR NEEDS PER NOVEMBER 29 TELEPHONE REQUEST.

ROBINSON

NOTE BY OC/T: POUCHED TO SUVA.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INDEPENDENCE, MEETING VOTING RECORDS, SELFDETERMINATION
Control Number: n/a
Copy: SINGLE
Draft Date: 30 NOV 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE291440
Document Source: CORE
Document Unique ID: 00
Drafter: DSCHIELE
Enclosure: n/a
Executive Order: N/A
Errors: I
Film Number: D760442-1083
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t1976113/aaaaacfh.tel
Line Count: 256
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 76 USUN NEW YORK 5668, 76 STATE 281097
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 14 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <14 APR 2004 by CollinP0>; APPROVED <04 AUG 2004 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: 31ST UNGA ITEM 25: GUAM
TAGS: PFOR, GQ, UN
To: EUR POSTS ALL POSTS ABIDJAN MULTIPLE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006